

COMMONWEALTH OF VIRGINIA
BOARD OF LOCAL AND REGIONAL JAILS
LIAISON COMMITTEE

MINUTES

REGULAR MEETING

November 19, 2025; 12:30 p.m.

LOCATION

6900 Atmore Drive, Richmond, Virginia

PRESIDING

Colonel Chris Smith, Vice Chair

PRESENT

Captain Charles Carey
Michael Carrera
David Hackworth
Tiffany Jenkins
John McLaughlin, Jr.
Dr. Anita Maybach
Ryan Moore
Roland Sherrod, Jr.
Lieutenant Joseph Tucker
Jessica Vermont

BOARD STAFF PRESENT

Paul Beaupre, Regulatory Compliance Analyst
Tawana Ferguson, Regulatory Compliance Supervisor
Brian Flaherty, Executive Director
Mary-Huffard Kegley, Policy Analyst
Alison Lautz, Jail Death Investigator
Gerald Olson, Architect
John Rock, Jail Death Investigator
Andrew Parker, Office of the Attorney General
Demetrice Tyler-Holliday, Executive Secretary

OTHERS PRESENT

Robyn DeSocio, State Compensation Board
Jamie Fanelli, Virginia Beach Sheriff's Office
Lieutenant Lisa Hicks, Virginia Beach Sheriff's Office
Michelle Lewis, Northern Neck Regional Jail
James Parks, DOC
John Phelps, Virginia Beach Sheriff's Office
Sheriff Mike Taylor, Pittsylvania County Sheriff's Office
Captain Lois Thompson, Virginia Beach Sheriff's Office

CALL TO ORDER

Colonel Smith, Committee Vice Chair, called the meeting to order, welcomed attendees.

The Committee recognized a moment of silence in honor of DOC fallen officer, Jeremy Lewis Hall.

BLRJ Chair Hackworth referenced BLRJ By-Laws Article V, §4 for Committee membership and clarified that all BLRJ members are assigned membership to the Committee.

Motion by Mr. Hackworth for Colonel Smith to serve as Chair of the Committee, second by Lieutenant Tucker. Unanimous approval. Colonel Smith requested Sheriff Mike Taylor, Pittsylvania County, to serve as Vice Chair of the Committee, and Sheriff Taylor agreed.

APPROVAL OF MINUTES

Motion by Mrs. Vermont to approve minutes of the September 17, 2025, Committee meeting, second by Mr. McLaughlin. Unanimous approval.

DEPARTMENT OF CORRECTIONS

Mr. Parks provided the offender management report:

- 1331 out of compliance inmates
 - 1291 males
 - 40 females

STATE COMPENSATION BOARD

Ms. DeSocio reported:

- State agencies have submitted budget packages and the Governor's budget will be presented December 17, 2025.
- Board is in the process of inmate forecasting to focus on inmate per diem payments.
- Board will conduct training for newly elected constitutional officers in December.
- The effort to assist jails in identifying veterans through the U.S. Department of Veterans Affairs (VA) Veterans Re-Entry Search Services (VRSS) is nearing implementation.
- Automated system for management of expungement orders and impact to local inmate data system (LIDS) will be forthcoming.
- The Board is adding staff to facilitate audit services.
- The Board will begin addressing the survey regarding virtual court hearings in the new year, BLRJ provided suggestions for the survey.

LEGISLATIVE UPDATE

Mr. Flaherty reported 2025 legislative mandates are on schedule:

- BLRJ will monitor the potential efforts of expanded incentives for healthcare workers in jails by the Joint Commission on Healthcare.
- HB 2221 (Delegate Cousins) Inmate ID Cards/Documentation and HB 2467 (Delegate Henson) BLRJ Overhaul reports remain unpublished.
- HB 2105 (Delegate Pugh Kent) Jail Policies – BLRJ is in receipt of 10 policies to date, due to BLRJ January 1, 2026.

CONSTRUCTION REPORT

Mr. Olson reported:

Completed projects filed with BLRJ:

- Chesterfield County
- Franklin County
- Montgomery County
- Prince William-Manassas

4 Projects approved by BLRJ in 2025:

- Piedmont Regional
- Prince William-Manassas
- Roanoke County
- Western Tidewater Regional

CONTINUOUS QUALITY IMPROVEMENT SURVEY

Ms. Lautz reported the survey will roll out early 2026 with the initial reporting date of April 15, 2026.

DISCUSSION

1. Mr. Flaherty reported the Memorandum of Understanding (MOU) with the Department of Health (VDH) is finalized and in effect.
2. Mr. Flaherty shared that the DOC Benefits Coordinator for inmates inquired of the opportunity to attend the next Committee meeting to share information tools used by DOC to provide benefits to inmates.

MOTION to adjourn by Mr. McLaughlin, second by Mrs. Vermont. Unanimous approval.

**COMMONWEALTH OF VIRGINIA
STATE BOARD OF LOCAL AND REGIONAL JAILS
AGENDA**

November 19, 2025, 9:00 AM
6900 Atmore Drive, 3rd Floor Main Board Room
Richmond, VA 23225

1. Call to Order
2. Determination of Quorum
3. Public Comment
4. Approval of September 17, 2025, Board Meeting Minutes

Motion: I MOVE approval of September 17, 2025, Board meeting minutes.

5. Appointment of Nominating Committee
6. Committee Structure & Assignment of Committee Chairs
7. Motion to Recess

Motion: I MOVE the State Board of Local and Regional Jails stand in recess.

JAIL REVIEW COMMITTEE
9:10 AM – 10:45 AM

8. Call to Order
9. Determination of Quorum
10. Calendar Year 2025 Update
11. Include Specific Non-Members to Join in Closed Session:

Motion: Pursuant to §2.2-3712(F) of the Code of Virginia (COV), I MOVE the following individuals will reasonably aid this Board in considering the subject of the closed session:

Paul Beaupre
Keischer Brittingham
Sgt. Burno, Sussex County Sheriff's Office

Tawana Ferguson
Brian Flaherty
Sheriff Giles, Sussex County Sheriff's Office
Mary-Huffard Kegley
Alison Lautz
Gerald Olson
Andy Parker
Sgt. Pegram, Sussex County Sheriff's Office
John Rock
Demetrice Tyler-Holliday
Sgt. Urquhart, Sussex County Sheriff's Office

12. Enter Closed Session

Motion: Pursuant to §2.2-3711(A) (16) COV, I MOVE the Board begin CLOSED session to discuss and consider medical and mental health records; and pursuant to §2.2-3711(A)(8) COV to consult with legal counsel regarding specific legal matters requiring the provision of legal advice by such counsel.

13. Enter Open Session and Certify Discussion was Limited to Medical and Mental Health Records.

Motion: I MOVE the Board reconvene OPEN session and members certify that during the closed session, the Board limited its discussion to matters lawfully exempt from the public meeting requirements as identified in the closed session motion. If a member cannot so certify, I ask they state the reason specifically on the record and the recorder take role.

14. Sussex County Sheriff's Office Presentation

15. Cases Recommended for Closure:

A. Motion to Close Cases With no Violations:

i. **Motion:** The Board investigated the following cases by reviewing institutional, medical, and mental health records and other relevant evidence of the circumstances surrounding each death. The Board finds the investigation did not reveal any evidence indicating the facility was out of compliance with the regulations promulgated by the Board. NOW THEREFORE, I MOVE the following cases be closed:

B. Motion to Close Cases With Violations Properly Addressed:

i. **Motion:** The Board investigated the following cases by reviewing institutional, medical, and mental health records and other relevant

evidence of the circumstances surrounding each death. The Board finds that the investigation revealed evidence indicating that the facility was out of compliance with Board regulations; however, the Board further finds that corrective actions taken by the facility appropriately addressed the Board's concern. NOW THEREFORE, I MOVE the following cases be closed:

16. Henrico County Sheriff's Office - Compliance Plan

17. Richmond City Justice Center - Compliance Plan

18. Adjournment

Motion: I MOVE the Jail Review Committee stand adjourned.

LIAISON COMMITTEE

10:45 AM – 11:15 AM

19. Call to Order

20. Determination of Quorum

21. Approval of September 17, 2025, Minutes

Motion: I MOVE approval of September 17, 2025, Committee meeting minutes.

22. Department of Corrections – Offender Management Report

23. State Compensation Board Report

24. Legislative Report

- a. Joint Commission on Health Care Workforce Incentives
- b. HB2221
- c. HB2467
- d. HB2105
- e. Construction Report

25. Continuous Quality Improvement Survey

26. Additional Items for Discussion

27. Adjournment

Motion: I MOVE the Liaison Committee stand adjourned.

POLICY AND REGULATIONS COMMITTEE

11:15AM – 12:15 PM

28. Call to Order

29. Determination of Quorum

30. Serious Incident Report Form

31. Continuous Quality Improvement Survey

32. Medical & Mental Health

33. Pregnant & Postpartum Inmates

34. Food Service

35. Office of Regulatory Management Update - 6VAC15-40-1045 Inmate Supervision

36. Certification, Inspections and Audit Report

A. **Motion:** As a result of 100% compliance with Board standards, I MOVE unconditional certification and suspension of the 2025 annual inspections for the following facilities:

- i. William G. Truesdale Adult Detention Center (Alexandria)
- ii. Pamunkey Regional Jail
- iii. Rockingham-Harrisonburg Regional Jail
- iv. Virginia Beach Lockup Precinct 2
- v. Virginia Beach Correctional Center

B. **Motion:** In compliance with Board standards, I MOVE unconditional certification for the following facilities:

- i. Fairfax County Adult Detention Center
- ii. Rappahannock Regional Jail

C. **Motion:** As a result of 100% compliance with Board standards and in accordance with §16.1-249(G) of the COV, I MOVE certification to hold male and female juveniles for the following facility:

i. Virginia Beach Precinct 2

D. **Motion:** In compliance with Board standards and in accordance with §16.1-249(G) of the COV, I MOVE unconditional certification to hold male and female juveniles for the following facility:

i. Surry County Lock-Up

37. Adjournment

Motion: I MOVE the Policy and Regulations Committee stand adjourned.

STATE BOARD OF LOCAL AND REGIONAL JAILS

12:30 PM – Completion

38. Call to Order

Motion: I MOVE the State Board of Local and Regional Jails reconvene.

39. Determination of Quorum

40. 2026 Meeting Schedule & Start Times

41. Complaints & Inquiries

42. Surry County Sheriff's Office Request for Decommission

43. Additional Items for Discussion

44. Adjournment

Motion: I MOVE the State Board of Local and Regional Jails stand adjourned.

**COMMONWEALTH OF VIRGINIA
BOARD OF LOCAL AND REGIONAL JAILS
LIAISON COMMITTEE
AGENDA**

September 17, 2025; 11:30 a.m.-12:15 p.m.
6900 Atmore Drive, 3rd Floor Main Board Room
Richmond, VA 23225

1. Call to Order
2. Approval of July 16, 2025, Meeting Minutes
 - a. **Motion: I MOVE** approval of July 16, 2025, Committee meeting minutes.
3. State Compensation Board Update: Robyn DeSocio
4. Offender Management Services Update: Jim Parks
5. Legislative Items
 - a. Jail Capacity Report
 - b. SB 1039 (Senator Pekarsky) Telehealth
 - c. HB 2221 (Delegate Cousins) Inmate ID Cards/Documentation
 - d. HB 2105 (Delegate Pugh Kent) Jail Policies
 - e. Virtual Court Survey
 - f. Construction Reports
6. Memorandum of Understanding with Virginia Department of Health
7. BLRJ Newsletter
8. 6VAC15-40-985
9. CQI Pilot
10. Executive Orders 19 and 51
11. Additional Items for Discussion
12. Adjournment

COMMONWEALTH OF VIRGINIA
BOARD OF LOCAL AND REGIONAL JAILS
LIAISON COMMITTEE

MINUTES

APPROVED NOVEMBER 19, 2025

REGULAR MEETING

September 17, 2025; 12:30 p.m.

LOCATION

6900 Atmore Drive, Richmond, Virginia

PRESIDING

Colonel Chris Smith, Vice Chair

PRESENT

Captain Charles Carey
Michael Carrera
David Hackworth
Tiffany Jenkins
John McLaughlin, Jr.
Ryan Moore
Roland Sherrod, Jr.
Dr. Amanda Trent
Lieutenant Joseph Tucker
Jessica Vermont

BOARD STAFF PRESENT

Tawana Ferguson, Regulatory Compliance Supervisor
Brian Flaherty, Executive Director
Mary-Huffard Kegley, Policy Analyst
Alison Lautz, Jail Death Investigator
Gerald Olson, Architect
John Rock, Jail Death Investigator
Demetrice Tyler-Holliday, Executive Secretary
Andrew Parker, Office of the Attorney General

OTHERS PRESENT

Robyn DeSocio, State Compensation Board
Jeff Dillman, Riverside Regional Jail
Royal Eanes, Piedmont Regional Jail
Juan Gelabert, Arlington County Sheriff's Office
Jeff Gore, Riverside Regional Jail
Tojuanna Mack, Riverside Regional Jail
James Parks, DOC

CALL TO ORDER

Colonel Smith, Committee Vice Chair, called the meeting to order, welcomed attendees.

APPROVAL OF MINUTES

Motion by Mr. Carrera to approve minutes of the July 16, 2025, Committee meeting, second by Mr. McLaughlin. Unanimous approval.

STATE COMPENSATION BOARD

Ms. DeSocio reported the 1.5% bonus discussed during the May meeting is in the final appropriation process at the local government level. The State Compensation Board is in the process of developing the budget package to prepare for the next 2-year budget. It is anticipated to focus on jail staffing needs and inmate per diem. There have been no major changes in jail populations, therefore, no major funding changes are anticipated. The effort to assist jails in identifying veterans through the U.S. Department of Veterans Affairs (VA) Veterans Re-Entry Search Services (VRSS) is nearing implementation.

Mr. Hackworth asked if emergency positions will be deleted upon a decline in jail populations. Ms. DeSocio replied that as population has decreased since 2020, the emergency positions were delegated to other jails in need due to overcrowding. Currently, there are jails which qualify as overcrowded.

Mr. Carrera asked if indexing per diem is being considered. Mr. DeSocio answered she is aware the Virginia Association of Counties (VACO) and the Virginia Association of Regional Jails (VARJ) support indexing per diem.

DEPARTMENT OF CORRECTIONS

Mr. Parks provided the offender management report:

- 1098 out of compliance inmates
 - 1046 males
 - 52 females

LEGISLATIVE UPDATE

Mr. Flaherty reported 2025 legislative mandates are on track for completion.

- a. Jail Capacity Report
- b. SB 1039 (Senator Pekarsky) Telehealth
- c. HB 2221 (Delegate Cousins) Inmate ID Cards/Documentation
- d. HB 2105 (Delegate Pugh Kent) Jail Policies
- e. Virtual Court Survey – BLRJ has begun collaboration with the State Compensation Board

DISCUSSION

1. Construction Report:

Mr. Olson reported that four projects are in various stages of design, construction and closeout:

- i. Fairfax County Adult Detention Center
- ii. Loudoun County Jail
- iii. Albemarle-Charlottesville Regional Jail
- iv. Franklin County Jail

- 10 projects were approved by the 2025 General Assembly
- During calendar year 2025, BLRJ approved four projects. The projects are currently pending review by the Department of Planning and Budget (DPB) for funding in the Governor's proposed budget which will be presented in December and considered by the General Assembly during the 2026 Session:
 - i. Piedmont Regional Jail
 - ii. Prince William-Manassas Adult Detention Center
 - iii. Roanoke County Jail
 - iv. Western Tidewater Regional Jail

2. Mrs. Ferguson reported the Memorandum of Understanding (MOU) with the Department of Health (VDH) will be reviewed by the BLRJ during the September 17, 2025, meeting. BLRJ awaits VDH final approval and signature.
3. Mr. Flaherty shared that the BLRJ initial newsletter, distributed in July, was well received and provides the opportunity to share news of positive jail initiatives.
4. Mr. Flaherty shared draft regulations for restraint of pregnant inmates to align with requirements of the Code of Virginia (COV).
5. CQI, which was legislatively mandated in 2019, will be initially implemented through a BLRJ pilot program.
6. Mr. Flaherty reported BLRJ worked with the Office of Regulatory Management (ORM) and Vulcan Technologies to revise BLRJ guidance for 6VAC15-40-1045 Supervision of Inmates. It is an effort to comply with Governor Youngkin's Executive Orders 19 and 51. The revision will be considered during the September 17, 2025, BLRJ meeting.

MOTION to adjourn by Mr. Hackworth, second by Mrs. Jenkins. Unanimous approval.

**COMMONWEALTH OF VIRGINIA
BOARD OF LOCAL AND REGIONAL JAILS
AGENDA**

September 17, 2025; 9:30 a.m.
6900 Atmore Drive, 3rd Floor Main Board Room
Richmond, VA 23225

1. Call to Order
2. Determination of Quorum
3. Public Comment
4. Nominating Committee Report/Election of Officers
5. Motion to Recess
 - a. **Motion: I MOVE** the Board of Local and Regional Jails stand in recess.
6. Return to Open Session
 - a. **Motion: I MOVE** the Board of Local and Regional Jails reconvene open session.
7. Approval of July 16, 2025, Board Meeting Minutes
 - a. **Motion: I MOVE** approval of July 16, 2025, Board meeting minutes.

JAIL REVIEW
10:00 a.m.-11:30 a.m.

8. Call to Order
9. Determination of Quorum
10. Calendar Year Update
11. Enter Closed Session
 - a. Proposed Motion to Include Specific Non-Members to Join in Closed Session:

i. **Motion:** Pursuant to §2.2-3712(F) of the Code of Virginia (COV), I MOVE the following individuals will reasonably aid this Board in considering the subject of the closed session:

Jeffrey Dillman, Riverside Regional Jail
Tawana Ferguson
Brian Flaherty
Mary-Huffard Kegley
Alison Lautz
Tojuanna Mack, Riverside Regional Jail
Gerald Olson
Andy Parker
John Rock
Demetrice Tyler-Holliday

b. Proposed Motion to Enter Closed Session

ii. **Motion:** Pursuant to §2.2-3711(A) (16) COV, I MOVE the Board begin CLOSED session to discuss and consider medical and mental health records; and pursuant to §2.2-3711(A)(8) COV to consult with legal counsel regarding specific legal matters requiring the provision of legal advice by such counsel.

12. Enter Open Session and Certify Discussion was Limited to Medical and Mental Health Records

a. Proposed Motion to Enter Open Session

i. **Motion:** I MOVE the Board reconvene OPEN session and members certify that during the closed session, the Board limited its discussion to matters lawfully exempt from the public meeting requirements as identified in the closed session motion. If a member cannot so certify, I ask they state the reason specifically on the record and the recorder take role.

13. Cases Recommended for Closure:

a. Suggested Motion to Close Cases **With no Violations:**

i. **Motion:** The Board investigated the following cases by reviewing institutional, medical, and mental health records and other relevant evidence of the circumstances surrounding each death. The Board finds the investigation did not reveal any evidence indicating the facility was out of compliance with the regulations promulgated by the Board. NOW THEREFORE, I MOVE the following cases be closed:

b. Suggested Motion to Close Cases **Where Violations Were Properly Addressed:**

ii. **Motion:** The Board investigated the following cases by reviewing institutional, medical, and mental health records and other relevant evidence of the circumstances surrounding each death. The Board finds the investigation did reveal evidence indicating the facility was out of compliance with the regulations promulgated by the Board. However, the Board finds the corrective actions taken by the jail appropriately addressed the substance of the violation and no further measures are necessary. NOW THEREFORE, I MOVE the following cases be closed:

14. §53.1-69.1(C.) COV

15. Additional Items for Discussion

16. Motion to Recess

a. **Motion:** I MOVE the Board of Local and Regional Jails stand in recess.

LIAISON COMMITTEE

11:30 a.m.-12:15 p.m.

POLICY & REGULATIONS

12:30 p.m.-1:30 p.m.

17. Call to Order

18. Return to Open Session

a. **Motion:** I MOVE the Board of Local and Regional Jails reconvene open session.

19. Determination of Quorum

20. Certification, Inspections and Audit Report

Tawana Ferguson, Regulatory Compliance Supervisor

- i. Blackstone Town Lock-Up
- ii. Blue Ridge Regional Jail Authority-Lynchburg Adult Detention Center
- iii. Greene County Lock-Up
- iv. Meherrin River Regional Jail-Albertha
- v. Norfolk City Jail
- vi. Piedmont Regional Jail
- vii. Smithfield Lock-Up

21. Rappahannock Regional Jail Audit Appeal
22. Memorandum of Understanding with Virginia Department of Health
23. §53.1-133.06-09 COV and 6VAC15-40-985
24. Office of Regulatory Management Update
 - Executive Orders 19 & 51
 - 6VAC15-40-1045 guidance document
25. Regulatory Review 6VAC15-40
26. Additional Items for Discussion
27. Adjournment
 - a. **Motion:** I MOVE the State Board of Local and Regional Jails stand adjourned.